

13. Interpretation of Statutes

150

Page No.

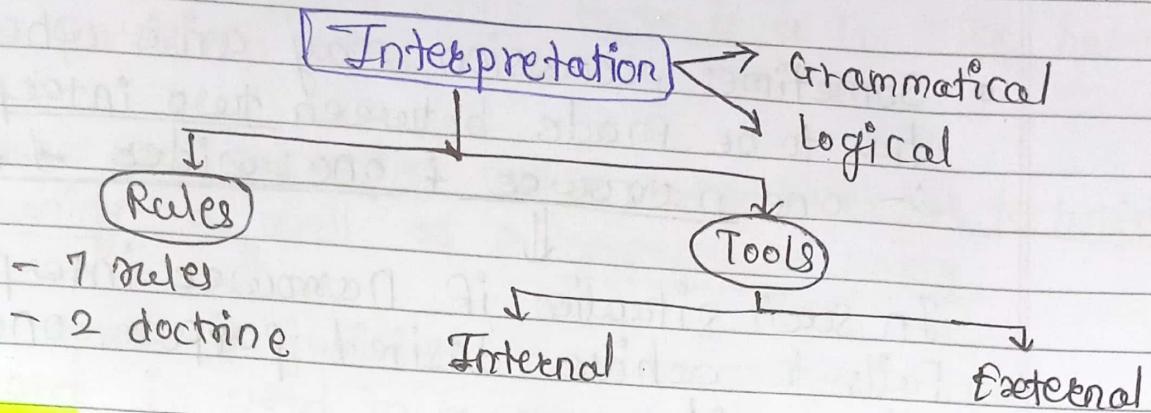
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[8 - 10 marks]

Interpretation vs. Construction:

- Interpretation differs from construction. While these words can be used interchangeable in common parlance, they differ in meaning.
- Interpretation is finding out true sense of any form while construction is drawing of conclusion w.r.t direct expression of text.
- Thus, where the court adheres to the plain meaning of language of law, it would be interpretation but where the meaning is not plain, the court has to decide whether the wordings was meant to cover the situation before court.
- It is difficult to state where interpretation leaves off & construction begins.
- Conclusion drawn by means of construction are within the spirit though not necessarily within the letter of law.
- Bhagwati Prasad Kedia vs CIT: Interpretation is an art of ascertaining meaning of words in true sense in which author's intent is to be understood.

It is drawing of conclusion from law that is beyond direct expression of words used therein



Rules

Rule of Literal interpretation:

- It is the cardinal rule of interpretation.
- It means that law must be construed literally & grammatically giving the words their original & general meaning.
- If a phrase is clear & unambiguous and capable of only one interpretation

↓

It would not be correct to extrapolate these words out of their ordinary Sense.

Praser

[Maxim = Absoluta sententia Expositio non Indiget]

- If there is inconsistency with expressed intentions or involves Absurdity or repugnancy or inconsistency.

↓

The grammatical sense must be then modified to avoid such inconvenience,

- Technical words should be understood in their technical sense.
- Sometimes, occasion may arise when a choice has to be made between two interpretation :- one narrower & one wider & bolder

In such situation, if narrow interpretation fails to achieve desired purpose, one should adopt wider one

[e.g. Sec 102 of Companies Act]

② Rule of reasonable construction :

- The words of the statute must be construed so as to lead to a sensible meaning.

~~Maxim~~ [Maxim - Interpretatio fienda est ut res magis valeat quam pereat]

- When the words are capable of two meanings → Then that construction which further the object should be defeat the object preferred over the one which is likely to defeat the object.
- When grammatical interpretation leads to absurdity, then the court shall interpret the law so as to resolve the inconsistency & make such law consistent as a whole.

It is permissible to depart from grammatical meaning only to avoid absurdity & not any further. This is the golden rule of interpretation.

IMP

Rule of harmonious construction:

- This rule is applied when there is a conflict between two provisions of law.
- Where an expression has a narrower or technical meaning as well as a popular meaning
 ↓
 the court is justified in assuming that such word is used in a sense to carry out its objects & reject the meaning which renders it invalid

[Poon vs. Beetol leaves]

- A specific rule will override a general rule
 [Maxima & Generalia Specialibus non derogant]
- This rule can be adopted only when there is a real & not merely apparent conflict between provisions.
- In some cases, law may give clear indication as to which provision is to override & which provision is subservient.
 ↓

This can be done by:

↓
Subject to

↓
Notwithstanding

↓
without prejudice.

(c) Subject to:

Where the same subject matter is covered by that provision & by other provision subject to which it operates & there is a conflict betw them.

latter shall prevail over the former.

[sec 6(2) >> 6(1) of FEMA]

(b) Notwithstanding:

unlike the "Subject to" clause, notwithstanding has effect of making the provision prevail over others.

(c) Without Prejudice:

where a particular provision follows a general provision & it is stated that:

"the particular provision is without prejudice to the general provision."

Such particular prov. would not restrict the generality of such general provision.

[E.g. Definition of current A/c transaction]

Note: This rule is not applicable where there is only single meaning of words used.

~~Supp
Imp
4~~
~~Exempt
Stat
Sect~~
Rule in Heydon's case or Mischief rule:

• This rule enables consideration of Four matters in constitution an Act:

→ What was the law before making this Act?

[C. Act 1956]

→ What was the mischief / defect for which such law did not provide. [No rotation of auditin]

→ What is the remedy that Act has provided?

[Rotation]

→ What is the reason for remedy

[Satyam Scam]

- The rule directs that Court must adopt that rule of interpretation which,

suppresses the
mischief

Advances the
remedy.

~~Imp~~ Case law : CJT vs Sodra Devi :

It was emphasized by supreme court in this case that:



This rule shall only apply when words are ambiguous & are reasonably capable of more than 1 meaning

⑤ Rule of Beneficial construction:

- This is not a rule but a method of liberal interpretation so as to give effect to intent of law
- This construction method applies to law which makes provision to improve condition of certain class of people
 - Under privileged
 - Not fairly treated
- In such case it is permissible to give an extended meaning to words only when two construction are reasonably possible

⑥ Rule of exceptional construction:

- This rule means that to obtain sensible meaning :
 - "And" may be read as "or" or vice versa.
 - (or)

- "may" may be read as "shall" or vice versa.

JML

"And" and "or"

- And is normally conjunctive, i.e. used to conjoin words or sentences.

→ "or" is disjunctive, that marks an alternative generally corresponding to "either"

To give effect of law → And may be read as or or

↓
vice versa

- "may" signifies permission and implies that authority has allowed discretion (i.e., it is directory in nature)

• "shall" signifies a mandatory or obligatory intent

In order to give effect to intent of law

→ may may be read as shall

↓
or
vice versa

Day 2

#⑦ Rule of Ejusdem Generis :

- Ejusdem Generis means same kind or species.

- Where specific words pertaining to a category is followed by general words (etc. or others)

Such general words shall be construed as limited to things of same kind as those specified

(e.g.) [Scooter, auto, car, kia etc.]

Specific word

category : Road Transport

Any vehicle
used in

Road Transport

Applicability of this Rule:

1. law contains enumeration of specific words.
2. The subject of enumeration consists a category
3. Such category is not exhausted
4. General terms follows such category / words
5. No indication of different intent.
 [a, b, c, d, e etc.]

Exception:

1. If preceding term is general & that which follows is also general.
 [car, scooter, mode of transport, etc.]

2. Particular words exhaust the whole genus (species)
3. Specific objects enumerated are essentially diverse in character.
 [Bat, Tiger, fight, Tai, pitai, kia etc.]

4. Express intent of legislature to not apply Eiusdem Generis.

7 Rebs.

- ~~Rule of~~
- Literal interpretation
 - Reason construction
 - Harmonious construction → Ejusdem Genus.
 - Heydon's case / mischief

[2] Doctrine:

① Doctrine of "Noscitur a Sociis"

Where two or more words are susceptible of analogous meaning → They are understood to be used in their cognate sense.

They take their Colours from each other.

[i.e. more general is restricted to a sense analogous to less general]

• Example: ① "manufactured beverages including fruit Juices, syrups, bottled water."

fresh orange juice? No

• Example: ② : Private dispensary of doctors:
(free medico-~~logy~~)

[Commercial establishment] → RERA registration

• Note: Examinee shall use following phrase to ask this doctrine.

① Associate words to be understood in common manner / Sense.

(Q8)

e. meaning of a word is judged by the co. it keeps.

② Doctrine of Contemporaneo Expositio:

- a law is to be interpreted by referring to the exposition it has received from competent authority.

[2. maxims]

Contemporaneo Expositio

Est optima Et fortissima
in lege

Contemporaneous
exposition is
best & strongest
in law [Ammn]

optima legum

interpretis est consuetudine
consuetudine

custom is the best
interpreter of law

yaad nahi kango to chalega

Hindi mein :-

A law should be understood in the sense in which it was understood at the time when it was passed.

③ TOOLS :

Internal aids to construction:

① Long Title : (Section ka naam)

It is referred to, for purpose of ascertaining general scope of law.

However, it cannot override clear meaning of law.

~~JMP~~ ② Preamble :

- It expresses scope, object, purpose } of the Act [SOP]
- It is more comprehensive than long title.
- Preamble may recite the cause of making law and the evil which is sought to be remedied.
- Preamble is a tool for construction but does not override plain provision.
- Where word in law has > 1 meaning

↓
Refer to Preamble for construction.

~~JMP~~ ③ Heading & Title : (Section ka naam)

- Such heading & titles can be used to determine sense of any doubtful expression used in law.
- However, they cannot override law.

~~Super JMP~~ ④ Marginal notes :

- These are summarise + side notes given to sum up the effect of a section.
- They are not a part of the law & are inserted after such Act is passed.
- They are generally NOT an aid to construction.

However, reference to marginal notes is permissible in exceptional cases.

- Marginal notes attached to Articles of constitution is however, part of the Constitution and therefore have been used for constructing such articles.

(5) Definitions:

Restrictive
Extensive
definition

Ambiguous
definition.

Definition subject to
a contrary contest

Inclusive

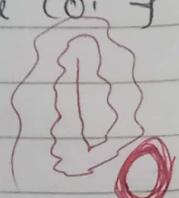
Exhaustive

① means - restrictive & exhaustive
 ↳ we must restrict the meaning of the word to that given in definition

② Includes - Extensive & Inclusive
 ↳ Here, the meaning is not restricted.

③ shares [means] share in share capital of a co. &
 It [includes] stock

means & includes → Exhaustive.



Ambiguous definition:

- Sometimes, we may find that definition is ambiguous & so, it has to be interpreted in light of other provision of the Act & having regard to its ordinary meaning.
- Such type of definition is not to be read in isolation. It must be read in context) of phrases that it defines realising that the functions of definition is to give accuracy.

* Definition subject to a contrary context:

when a word is defined to bear a number of inclusive meanings, the sense in which it is used must be ascertained from context of the Act, language of provision & object intended to be secured.

(6) Illustration:

- Some sections may have illustration. These illustrations follow the text of section & therefore do not follow part of section.
- But they do form a part of such law (e.g. Illustration given in Black money Act)
- Such illustration can be used for interpretation but cannot have effect of modifying the language of law.

| <u>Law</u> |
|------------|
| 1 |
| 2 |
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⑦ proviso :

- Normal function of a proviso is to provide exception to a particular provision.
↓
which would be within its purview if the proviso goes not there.
- The effect of proviso is to qualify the previous enactment.
- Ordinarily, a proviso is not interpreted as stating a general rule.
(Proviso is not a general by rule but a specific exception).
- It is the cardinal rule of interpretation that a proviso to a particular provision only embraces the field which is covered by main provision.

Grammatical vs Logical

8. Explanation :

- Explanations are, at time, appended to a section to explain meaning of the text of a section.
- It may be added to include something within the section or to exclude something out of it.
- It should normally, be read in harmony with the section & it should clear up any ambiguity.

- It should not be construed to widen the ambit of section.

⑨ Schedule :

- Schedule form part of any Act. They must be read together with an Act.
- Schedule cannot control or prevail over enactment.
- Inconsistency between schedule vs Act
→ Act shall prevail

Imp ⑩

Read the statute as a whole :

- It is an elementary principle that interpretation of any law is to be made of all its parts taken together & not of only one part.
- The statute is to be read as a whole to ascertain its true meaning.
- The words of each clause should be interpreted to bring harmony with other provision.

② EXTERNAL TOOLS ②

①

Historical settings:

- History of existing circumstances which led to the enactment is of much significance in construction thereof.

- We have to take help from all those historical facts which are necessary in understanding:
 - subject matter:
 - scope & object of law.
- History in general, ancient laws, other authentic work are all relevant for interpretation.

② Consolidating Statutes & Previous Laws:

Court may stick to presumption that it has not intended to alter law in case where intent is to consolidate & amend law.

③ Usage: [Custom]

- usage is also to be taken into consideration for interpretation.
- Where the meaning of language of law is doubtful, ~~usage~~ usage may determine true meaning.
i.e. How that language has been interpreted & acted up on over a long period of time.
- Where a legislative measure of doubtful meaning has, for several years received an interpretation which has generally been acted upon by public
↓
Courts should be unwilling to change it unless there are reasons to do so.

④ Earlier & later Acts & analogous Act:

- Where the an Act is interpreted, reliance shall be placed on any earlier or later Act or similar Acts.

⑤ Dictionary definitions:

- first we have to refer definition given in Act.
- Where that word is not defined in Act, we may refer to ictionaries to find out general meaning of such words.
- In selecting one out of several meanings of a word → Always consider the context of use.
- Meaning as per judicial decision (case laws)
➢➢➢ Dictionary definition,
more weightage
- Technical terms to be interpreted as per technical dictionaries.

⑥ Use of foreign decisions:

- Foreign decisions of countries following the same system of Jurisprudence, as ours & given on laws similar to ours.
→ Can be used for construction of our Acts.

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| Page No. | | |
| Date | | |

- Prime importance is always given to language of Indian Statute.
- Where guidance is obtained from Indian decision, reference to foreign decision may become unnecessary.