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AUDIT-95

CA Final & CA Inter Audit

Abki Baar Audit Mei Exemption Paaar!



CA Ankush Chirimar AIR 5,6,32



Brief about Author

- All India Ranker at all 3 levels of CA
- Scored 95 Marks in Audit Highest marks in history of ICAI till Nov 23
- Articleship at KPMG, Mumbai in Statutory Audit Domain
- Industrial Training at DBS Bank

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PSU Audit

- Govt audit is performed by independent constitutional authority - Comptroller Auditor General (C&AG), through Indian Audit & A/c Dept
- Article 148 of Constitution Appointment of C&AG by President. Removal of C&AG only on ground of proven misbehaviour/incapacity
- Article 151 Audit reports of C&AG on a/c of CG/SG shall be submitted to President/ Governor of State who shall lay them before Parliament/State Legislative Assemblies
- C&AG Act, 1971, prescribes that C&AG shall hold office for term of 6 years/upto age of 65 years, whichever is earlier. He can resign at through letter addressed to President
- C&AG audits below org -
 - All CG & SG depts & offices
 - o Public commercial org controlled by CG & SG
 - o Non-commercial autonomous bodies & authorities owned/controlled by CG/SG
 - Authority substantially financed by CG/SG
- Audit of Govt Co. (Commercial Audit) Co. whose 51% or more equity is held by Govt is Govt Co & also includes subsidiary of Govt Co.
- Their Auditors are appointed by C&AG, who gives directions for conducting audit & auditor shall submit report which include directions of C&AG, action taken & its impact on FS of co.
- C&AG can also comment/supplement audit reports - which shall be treated in same manner as Audit Report.
- He may also conduct supplementary audit (within 60 days of receiving audit reports) & test audit

Audit Boards constituted by Indian Audit & A/c Dept have no separate legal entity & work under control of C&AG

Action on Audit Reports - Scrutiny of Annual A/c & Audit Reports will be done by below Committees (instead of Parliament) -

- Public A/c Committee (PAC) Satisfy that
 - o Moneys were disbursed legally to which they were applied
 - Expenses was authorised
 - Re-appropriation is made as per provisions
 - examine statement of a/c autonomous & semi-autonomous bodies, whose audit is conducted by C&AG either under President/by directions of **Parliament**
- Estimates Committee Examine estimate to -
 - Examine if money is laid out within limit
 - o Report what economies, improvements in org, efficiency may be affected
 - Suggest alternative policies
 - o Suggest form to present estimates to **Parliament**
 - It does not comment on policy approved by Parliament, but if evidenced that particular policy is not leading to desired results/is waste, it shall bring it to notice of House
- Committee on Public Undertakings (COPU) It exercises same control on PSU as PAC exercises over Govt depts. Functions are to -
 - Examine autonomy & efficiency of PSU
 - Examine reports & a/cs of PSU
 - Examine reports of C&AG on PSUs
 - o Exercise functions of PAC & Estimates Committee as **not** covered above

C&AG's Role as 'friend, philosopher & guide' -

- His Reports form basis of Committees' working, though they are not prohibited from examining issues not in his Reports
- He scrutinises notes which Ministries submit to Committees

Basic Elements of PSU Audits

- 1. 3 parties
 - Auditor Supreme Audit Institution (SAI) - C&AG & Indian Audit & A/c Dept. Seniors

- Financial Committees present Report to Parliament/State Legislature with observations & recommendations
- For Audit Reports, which could not be discussed in detail by Committees, written answers are obtained from Dept & incorporated in Reports to ensure that Audit Report is not taken lightly by Govt

Principles of PSU Audits - 2 groups

- <u>General Principles</u> Ethics & Independence, Professional Judgement, due care & skepticism, Quality Control, Audit Team Mgt & Skill, Audit Risk, Materiality, Documentation, Communication
- <u>Principles of Audit Process</u> Planning,
 Conducting, Reporting & Follow-up

Financial Audit - conducted to

- Express audit opinion on FS
- Enhance confidence of users in FS

- of SAI representing C&AG in state are called **Accountants General**
- <u>Responsible Party</u> <u>Auditable entities</u> & TCWG of auditable entities are responsible for subject matter info
- <u>Intended Users</u> Person for whom auditor prepares report

2. Subject matter, criteria & subject matter info.

- <u>Subject matter</u> <u>Info</u> that is measured/ evaluated against criteria
- <u>Criteria</u> <u>Benchmarks</u> used to evaluate subject matter
- <u>Subject matter info</u> <u>Outcome</u> of <u>evaluating</u> subject matter against criteria

3. Types of engagement

- Attestation Engagements Responsible party measures subject matter against criteria & presents subject matter info, on which auditor gathers SAAE to express conclusion
- <u>Direct Reporting Engagement</u> <u>Auditor</u>
 <u>evaluates</u> subject matter against criteria
- Financial audits are always attestation engagements. Performance & compliance audits are direct reporting engagements

Compliance Audit

It is independent assessment of whether subject matter comply with applicable criteria

It is concerned with -

- <u>Regularity</u> <u>Adherence</u> of subject matter to formal criteria from L&R
- <u>Propriety</u> Observance of general principles for ethical conduct of public officials

<u>Perspective of Compliance Auditing</u> - conducted either -

- In relation with audit of FS or
- Separately as individual compliance audit or
- In combination with performance auditing

Comprehensive Audit - issues examined are -

- Is there any poor project planning?
- Are systems of project formulation & execution sound? Inadequacies?
- Are cost control measures adequate & inefficiencies/wastages?
- Are purchase policies adequate? Piling up of inventory?
- How is overall capital cost of project compared with approved planned costs?
 Substantial increases?
- If enterprise has adequate system of repairs & maintenance?
- Does enterprise have R&D programs?
- Have planned production outputs been achieved? Under-utilisation of capacity?
- Has planned rate of return been achieved?
- Are procedures effective & economical?

Compliance Audit Process

- General principles & Annual Compliance Audit
- Planning Compliance Audit
- Performing Audit & Gathering Evidence
- Evaluating Evidence & Forming Conclusions
- Reporting

Performance Audit

It is objective & systematic examination of evidence for providing independent assessment of performance of Govt, program, activity to provide info to improve public accountability & facilitate decision-making to initiate corrective action

It assists TCWG to improve performance through examination of whether -

- Decisions by legislature/executive are efficiently & effectively implemented
- Tax payers have received value for money

Performance Audits address issues of -

- 1. <u>Economy</u> It is minimising cost of resources used for activity, considering appropriate quantity, quality & at best price
- Efficiency It is input-output ratio. It is achieved when output is maximised at minimum of inputs/input is minimised for any given quantity & quality of output

Auditing efficiency considers whether -

- Objectives of public sector programs are met cost-effectively
- Sound procurement practices are followed
- Resources are properly protected & maintained
- Human, financial & other resources are efficiently used
- Optimum resources are used to produce appropriate quantity & quality of goods
- PSUs & activities are efficiently managed, regulated & executed
- Efficient operating procedures are used

Steps for Planning Performance Audit

- <u>Understanding Entity/Program</u> Auditor uses
 <u>following sources</u> for understanding entity -
 - Past audits
 - Docs of entity
 - Legislative Docs
 - Policy Docs
 - Media coverage
 - Academic/special research
- Defining Objectives & Scope of Audit
- <u>Determining Audit Criteria</u> They are standards used to determine whether program meets expectations. It may be obtained from
 - o Policies, standards, directives & guidelines
 - o Procedure manuals of entity
 - Criteria used by same/other entities in similar programs
 - o Independent expert opinion & know how
 - New scientific knowledge & reliable info
 - General mgt & subject matter literature & research papers
- <u>Deciding Audit Approach</u> There is no uniform audit approach that is applicable to all performance audits. Some methods are -
 - Analysis of procedures
 - Analysis of results
 - Quantitative analysis
 - Use of existing data
 - Case studies
 - Surveys
- Developing Audit Questions

- Effectiveness It is extent to which objectives are achieved & relationship b/w intended & actual impact of activity.
 Performance audit may -
 - Assess effectiveness of program
 - Determine extent to which program achieves desired level of results
 - Assess whether objectives of public sector program are proper, consistent & suitable
 - Assess compliance with L&R of program
 - Assess whether observed social & economic impact are due to policy/other causes
 - Identify ways of making programs more effective
 - Assess whether program complements/ duplicates other programs
 - Determine whether mgt has considered alternatives for meeting desired results

- Assessing Audit Team Skills & whether
 Outside Expertise required Accountant may
 use work of expert, he is responsible for
 opinion in report
- <u>Preparing Audit Design Matrix</u> It highlights
 data collection & analysis method & type &
 sources of evidence required to support audit
 opinion. It includes Audit Objective, Audit
 Questions, Audit Criteria, Evidence, Data
 Collection & Analysis Method
- Establishing Time Table & Resources
- Intimation of Audit Program to Audit Entities

Propriety Audit

- It is verification on tests of public interest, commonly accepted customs & standards of conduct
- In propriety audit, auditors try to bring out cases of improper, avoidable/infructuous (wasteful) expenses even though it is in conformity with L&R

Propriety principles are that -

- Expenses is not prima facie more than occasion demands & that every official exercises same degree of vigilance for expenses as person of ordinary prudence would exercise for his own money
- Authority exercises its power of sanctioning expenses which will not directly/indirectly be for its own advantage
- Funds are not utilised for benefit of particular person/group of persons
- Apart from agreed remuneration, no other avenue is kept open to indirectly benefit employees

Functions of Auditor for Propriety Audit are to -

- See that all expenses are properly planned
- See that size & channels of expenses are rightful & give maximum results
- Appraise whether expenses are likely to give optimum result
- Examine actions & decisions of mgt that they are as per public interests
- See that any substitute plan of action can bring improvement & return

<u>Propriety Audit - Problems</u> - It has inherent element of subjectivity because it is very difficult to establish standards of public interest, commonly accepted customs, standards for conduct

Audit Report of C&AG - presented to Parliament in several parts consisting -

- Introduction containing general review of results of Govt co.
- Resume of co. auditors' reports submitted by them under directions of C&AG & comments
- Results of comprehensive appraisals of selected undertakings conducted by Audit Board
- Significant results of audit of undertakings not appraised by Audit Board